



Department of Public Works CIP Resilience Priorities



City Council Resiliency Subcommittee
Infrastructure & Continuity of Operations for Essential Services
November 13, 2020

CIP RESILIENCE PRIORITIES

AGENDA

- **Focus**
 - Infrastructure Challenges
 - Master Stormwater Management Plan “MSMP”
 - Background
 - Improvements Evaluation Criteria
 - Improvement Opportunities
- **Expanded Focus**
 - Storm Resiliency & Hardening Efforts
 - Background
 - Scope Focus
 - Status
- **Summary**

INFRASTRUCTURE CHALLENGES INCLUDED WITH CURRENT CIP

- Identified Road Flooding (MSMP & DSR)
 - Drainage System
 - Underdrain
- Identified Communities that Flood (MSMP & DSR)
 - McCoy's Creek
 - San Marco
- Identified Bulkhead Improvements
 - St. Johns River (County-wide)
 - Creeks/Tributaries (County-wide)
- Identified Drainage Outfall Improvements
 - County-wide Major Outfall Ditch Restoration/Cleaning (annual)

INFRASTRUCTURE CHALLENGES

INFRASTRUCTURE

Stormwater Management Assets

- 51,500 Inlets & Manholes
- 228 Stormwater Management Facilities “Ponds”
- 1,000 miles of Stormwater Pipe
- 209 miles of Major Outfalls
- 994 miles of Roadside & Other Ditches
- 10 Stormwater Pump Stations
- 4.5 miles of Bulkheads (201 locations)

MASTER STORMWATER MANAGEMENT PLAN BACKGROUND

- Developed in 2011
- Modeled City of Jacksonville's Major Stormwater Systems
- Evaluated opportunities for Stormwater Improvements
- Identified potential Stormwater Improvements

MASTER STORMWATER MANAGEMENT PLAN

BACKGROUND

Stormwater Management

- **Operations & Maintenance** – *Keep the system functioning*
 - Drainage System Repairs
 - Drainage System Functioning
- **Capital Improvements** – *Restore deteriorated systems and Improve challenged systems*
 - Drainage System Rehabilitation “System Restoration”
 - Capital Improvement Projects

MASTER STORMWATER MANAGEMENT PLAN

IMPROVEMENTS EVALUATION CRITERIA

Drainage System Rehabilitation “DSR”

Improve Deteriorated Systems

- **Types of Improvements**
 - System Repairs
 - Cave-In Repairs
 - Stormsewer Replacement
 - Pipe Lining
 - Outfall Reconstruction
 - System Functioning
 - Restoration of collection system
 - Insufficient collection system

MASTER STORMWATER MANAGEMENT PLAN

IMPROVEMENTS EVALUATION CRITERIA

Drainage System Rehabilitation “DSR”

- **Improvements are Prioritized by the following components:**
 - Nature & Age of Improvement
 - Severity of Flooding (Building/Property/Road)
 - Frequency of Flooding
 - Number of Structures (Buildings/Property) Impacted

MASTER STORMWATER MANAGEMENT PLAN

IMPROVEMENTS EVALUATION CRITERIA

Capital Improvement Projects “MSMP” Component

Improve Challenged Systems

■ Types of Improvements

- Significant improvements to the City’s stormwater drainage system that will address deficiencies within an area and improve Flood Control, Water Quality and/or Maintenance Operations. Improvements such as:
 - Increasing Stormwater Collection System Capacity
 - Providing Stormwater Management Facilities “Ponds” for flood control and Water Quality Improvements
- The focus is on providing an Enhanced Stormwater Management System for the City.

MASTER STORMWATER MANAGEMENT PLAN

IMPROVEMENTS EVALUATION CRITERIA

Capital Improvement Projects “MSMP” Component

- **Improvements are Prioritized by the following components:**
 - **Flood Control – 60% of Project Score**
 - Structure “Building” Flooding (50% of value)
 - Arterial Road Flooding (30% of Value)
 - Local Road Flooding (20% of Value)
 - **Surface Water Quality Improvements – 20% of Project Score**
 - Stormwater Treatment that reduces Nitrogen (BMAP support)
 - **Operation & Maintenance Improvements – 20% of Project Score**
 - Focuses on open systems (ditches & outfalls) and the need to reduce flow velocities (eliminate scour & sediment transport)

MASTER STORMWATER MANAGEMENT PLAN

IMPROVEMENTS EVALUATION CRITERIA

- I. Water Quantity – Flooding Type/Severity/Frequency (60%). Each project is evaluated based on the type of flooding, severity of flooding and frequency of flooding.

Local Roadway Flooding (20% of Water Quantity Score):

Evaluation based on the Comp Plan LOS Criteria

5 yr Storm & < 3 in. (so any flooding that exceeds 3 in. at crown)

Arterial Road Flooding (30% of Water Quantity Score):

Evaluation based on the Comp Plan LOS Criteria

10 yr Storm & < 3 in. (so any flooding that exceeds 3 in. at crown)

25 yr Storm & < 6 in. (so any flooding that exceeds 6 in. at crown)

100 yr Storm & < 9 in. (so any flooding that exceeds 9 in. at crown)

Structure Flooding (50% of Water Quantity Score)

Evaluation based on the Comp Plan LOS Criteria

25 yr Storm & No Structure Flooding (so any structure that floods)

100 yr Storm & No structure Flooding (so any structure that floods)

MASTER STORMWATER MANAGEMENT PLAN

IMPROVEMENTS EVALUATION CRITERIA

- II. **Water Quality – Potential to remove TMDL nutrients (20%)**. Each project is evaluated based on its ability to provide water quality treatment for total nitrogen. Regional facilities that provide detention times greater than 21 days, or other forms of treatment proven to reduce TN concentrations to the LSJR will receive the highest score in this category. Analysis of the load and potential removal was conducted based on preliminary estimates for drainage area, land use, and preliminary treatment technology. This category is scored as follows:

The scoring for this Goal is based on the City's Main Stem BMAP need to provide for the Reduction of 20 Metric-Tons of Nitrogen per Year.

Consequently, each potential project was given a score based on the percent of the 20 MT of Nitrogen it will remove.

MASTER STORMWATER MANAGEMENT PLAN

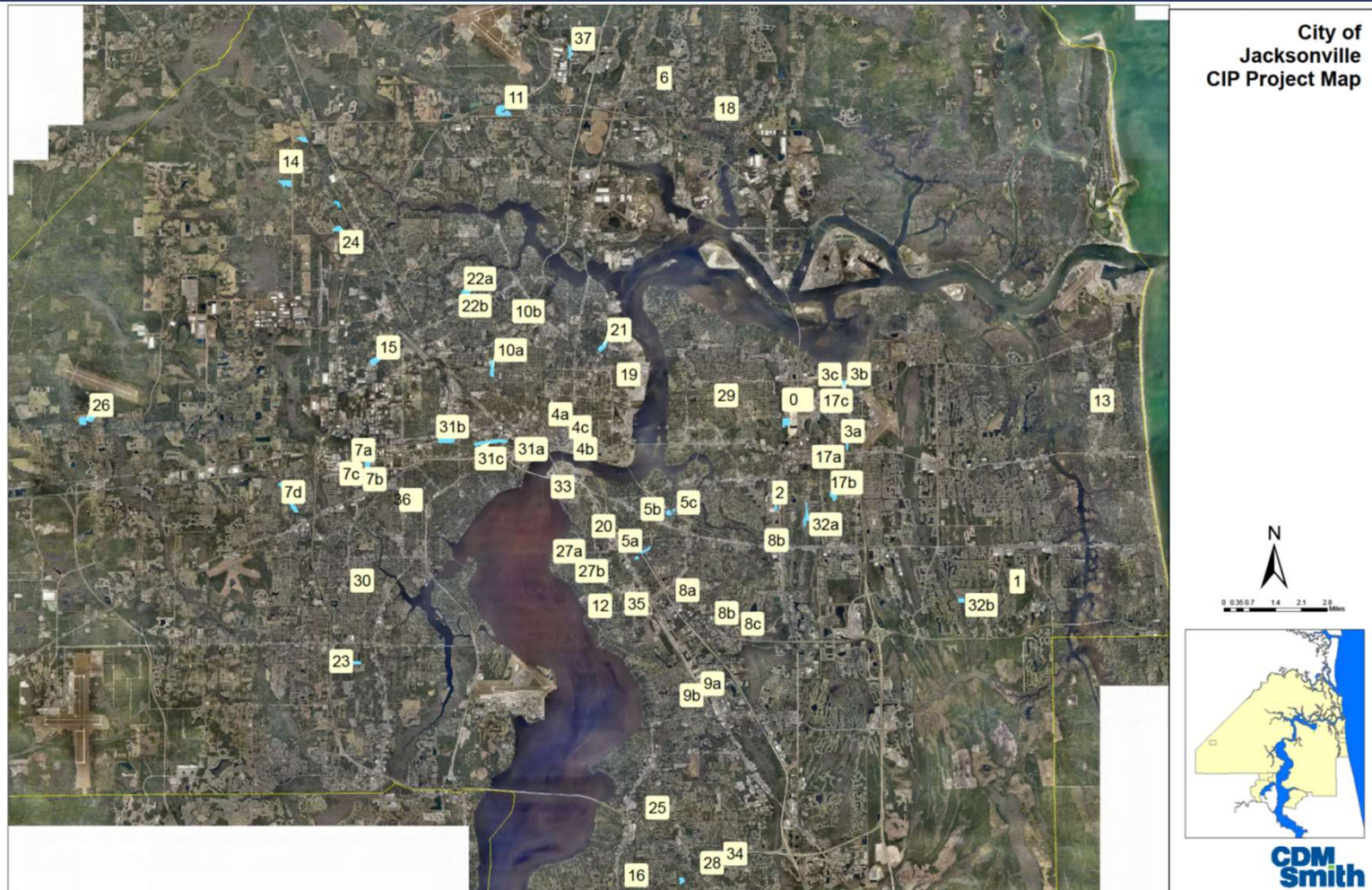
IMPROVEMENTS EVALUATION CRITERIA

- III. Operations & Maintenance – Maintenance History (20%). The City's Stormwater operation and maintenance efforts are most significantly impacted by the open drainage system components of our drainage system. This component is most adversely impacted by high stormwater flow with excessive velocities (more than 3 fps). The results of these excessive velocities is erosion (property scour), sediment transport downstream (adversely impacting natural creeks/tributaries/St. Johns River) and require significant on-going maintenance. Consequently, correcting these high velocities improves the City's Stormwater Management System and reduces operation and maintenance expenses.

The scoring for this Goal is based on eliminating the high flow velocities within open drainage systems. We have identified 432,278 LF of open drainage system in Jacksonville where the stormwater flow exceeds 3 fps. Consequently, each potential project was given a score based on the percent of LF reduction.

MASTER STORMWATER MANAGEMENT PLAN

IMPROVEMENT OPPORTUNITIES



MASTER STORMWATER MANAGEMENT PLAN IMPROVEMENTS

9/18/20

Stormwater Utility Capital Improvement Projects
Recently Completed, Active and Proposed for FY 20/21

CURRENT ACTIVE STORMWATER CAPITAL PROJECTS		
PROJECT TITLE	STATUS	BUDGET
SAN MATEO PK/KRAFT RD DRAINAGE IMPRVMENTS (DSR)	Construction Completed - contract closeout	\$200,000
LOWER EASTSIDE DRAINAGE	Construction Completed - contract closeout	\$10,512,459
NEWTOWN DRAINAGE (MYRTLE & BEAVER)	Under Design - 10% Complete	\$6,142,687
LAKESHORE DR (DSR) CAPITAL IMPROVEMENT	Final Design; advertise September 2020.	\$860,000
OLD PLANK ROAD OUTFALL	Construction Completed - contract closeout	\$4,953,248
LA SALLE STREET OUTFALL	Design complete - Advertise September 2020	\$5,694,910
HERSCHEL STREET CULVERT (DSR)	Construction Completed - contract closeout	\$935,000
KNIGHTS LANE DRAINAGE IMPROVEMENT (DSR)	Construction Completed - contract closeout	\$550,000
ROMILY DRIVE (DSR) - CAPITAL IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$345,000
ALIMACANI TRAIL - CAPITAL IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$431,250
JULINGTON/CORMORANT-LORETTO, CONVEYAN&PD	On Hold - 15% Complete	\$1,687,050
TROUT/MONCRIEF POND	On Hold - 15% Complete	\$2,408,650
HYDE PARK CIRCLE CAP IMPROVEMENT (DSR)	Construction Complete - Pending Contract Closeout	\$256,000
CASCADE ROAD CAP IMPROVEMENT (DSR)	Construction Completed - contract closeout	\$210,000
HARE AVENUE DRAINAGE IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$146,268
HOWALT COURT DRAINAGE IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$49,411
ULLY ROAD DRAINAGE IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$251,101
LONGVIEW DRIVE S. DRAINAGE IMPROVEMENTS (DSR)	currently being awarded.	\$300,000
PONCE DE LEON AVENUE DRAINAGE IMPROVEMENTS (DSR)	Final Design; advertise in October 2020.	\$175,000
SPRING STREET DRAINAGE IMPROVEMENTS (DSR)	Under construction - 90% complete	\$330,000
THORNWOOD LANE DRAINAGE IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$300,000
SUNBEAM ROAD DRAINAGE IMPROVEMENTS (DSR)	Phase 1 construction is Construction Completed - contract closeout	\$495,000
VIA VALENCIA DRAINAGE IMPROVEMENTS Phase I and Phase II (DSR)	Construction Completed - contract closeout	\$1,099,250
HAMILTON CIRCLE DRAINAGE IMPROVEMENTS	Construction Completed - contract closeout	\$202,164
COLLEN ROAD NORTH DRAINAGE IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$190,000
GRANT AVENUE DRAINAGE IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$201,000
PINEDALE AREA DRAINAGE IMPROVEMENTS	On Hold	\$430,213
NOLAN STREET DRAINAGE IMPROVEMENTS (DSR)	Construction Completed - contract closeout	\$250,000
McCoy's CREEK POND C	Construction Completed - contract closeout	\$1,936,228
DRAINAGE SYSTEM REHAB - CAPITAL MAINTENANCE (DSR)	County-wide Projects at various stages of Completion	\$4,200,000
Gaskins Road (DSR)	Final Design; advertise September 2020.	\$350,000
Cedar Forest (DSR)	Construction Completed - contract closeout	\$150,000
	Total:	\$45,741,889
Active Design Project		
Design Complete - Construction Pending - Active Construction		
PROPOSED FY 19/20 STORMWATER CAPITAL PROJECTS		
PROJECT TITLE	Budget	FY 20/21
Burnett Park Road (DSR) - Capital Improvement	\$500,000	\$500,000
Free Avenue (DSR) - Capital Improvement	\$254,000	\$254,000
Irving Scott Drive (DSR) - Capital Improvement	\$161,000	\$161,000
Ponce De Leon (DSR) - Capital Improvement	\$210,000	\$210,000
San Jose Boulevard (DSR) - Capital Improvement	\$205,000	\$205,000
San Marie Drive (DSR) - Capital Improvement	\$153,000	\$153,000
Springrove Street (DSR) - Capital Improvement	\$815,000	\$815,000
Drainage System Rehab Capital Improvements - ENG (DSR)	\$140,106,775	\$256,000
Drainage System Rehab Capital Maintenance - RWSWMD (DSR)	\$156,050,775	\$4,200,000
Stormwater Pump Stations - Capital Maintenance	\$1,050,000	\$150,000
Dunn/Caney (Sapp Road Wet Detention)	\$7,636,849	\$3,571,188
Stormwater Projects Development & Feasibility Studies	\$1,500,000	\$250,000
		\$10,725,188

STORM RESILIENCY & HARDENING EFFORTS BACKGROUND

Mayor's Storm Resiliency & Infrastructure Development Review Committee (SRAIDRC)

- Initiated by the Jacksonville Waterways Commission, August 2018
- Immediate or near-term solutions to flooding, tidal impacts, and water levels
- Convened from February – June 2019
- Identified the need for a Long-Term Strategy to ensure Infrastructure Resiliency in the Future
- Included Study Funding (\$500K) within the FY 19/20 Budget CIP
“**Storm Resiliency & Hardening**”

STORM RESILIENCY & HARDENING EFFORTS

BACKGROUND

COJ Resiliency Analysis & Design Implementation

STORM RESILIENCY and HARDENING

- Funding Allocation:
 - \$500,000 in FY 19/20 CIP Budget
 - \$75,000 funding allocated in FDEP Grant
- General Scope:
 - Determine Appropriate Design Standards for Jacksonville
 - Determine Critical Infrastructure for Jacksonville
 - Develop CIP Project Plan for Jacksonville

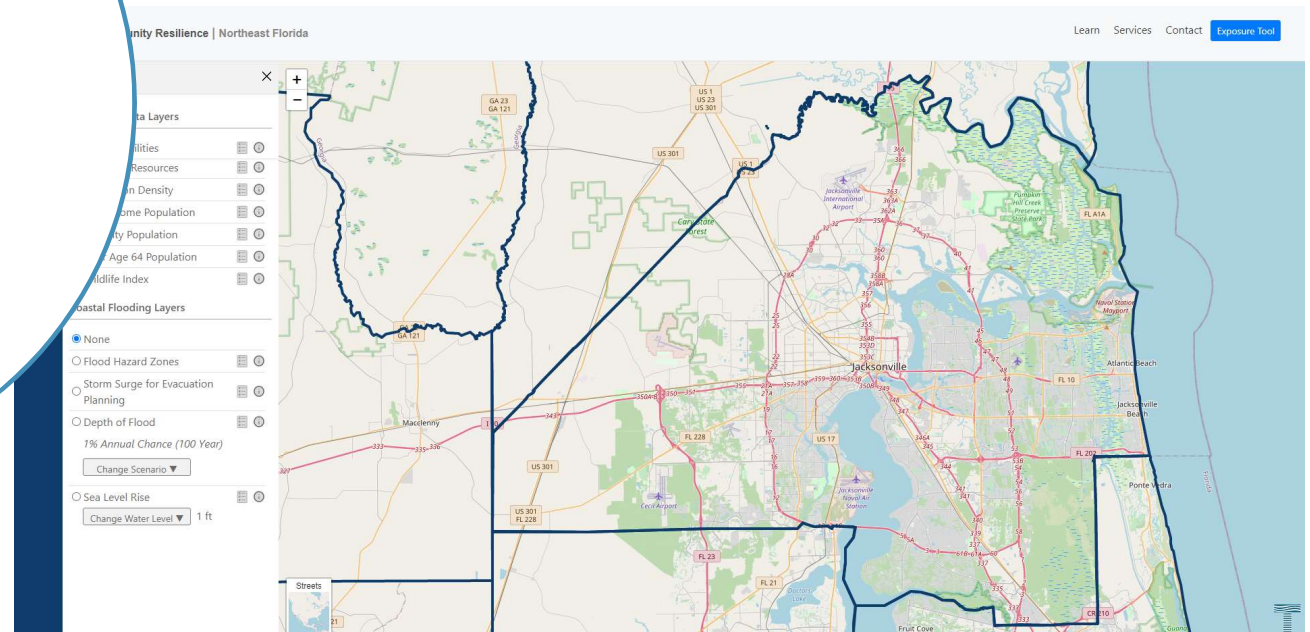
STORM RESILIENCY & HARDENING EFFORTS

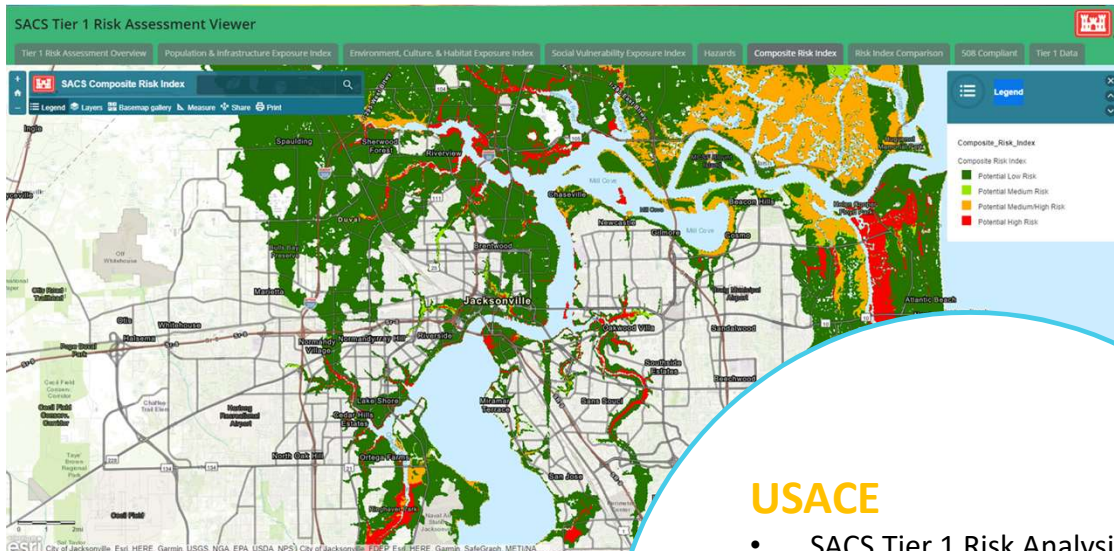
SCOPE FOCUS

- Planning – Future Climate projections (2040/2070/2100)...near-term/mid-term/long-term
 - Sea Level Rise
 - Rainfall Precipitation Intensity-Duration & Frequency (5yr/10yr/25yr/100yr events)
- Determine appropriate Design Criteria
- Inventory Critical Infrastructure & Prioritize
 - Roads
 - Drainage
 - Bulkheads
 - Structures (Buildings)
- Develop prioritized Capital Improvement Project plan (5yr, 10yr, 25yr & 50yr)

Northeast Florida Regional Council

- Regional Resilience Exposure GIS Tool (R2ET)
- Vulnerable populations
- Env and Cultural assets
- Sea Level Rise (1-6ft)
- 10 to 100-yr storm events
- Hurricane-based surge events
- St Johns River





Tier 1 Risk Assessment

Composite Exposure Index

$$\begin{aligned}
 &60\% \text{ Population Infrastructure Index} \\
 &+ \\
 &30\% \text{ Environmental, Cultural, Habitat Index} \\
 &+ \\
 &10\% \text{ Social Vulnerability Index}
 \end{aligned}$$

Hazard Index

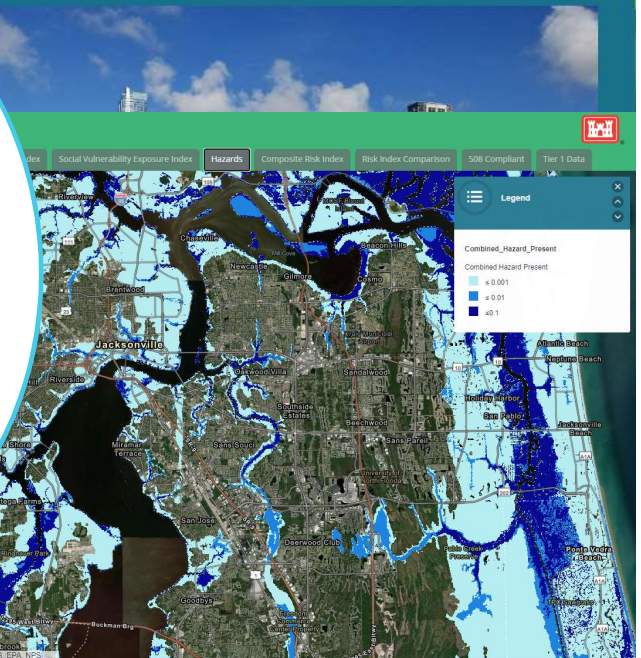
- 10% Annual Chance Water Levels - USACE Engineering Research Center (ERDC) - Statistical analysis of Tide Gauge Data
 - Probability .1
- 1% Annual Chance Water Levels - FEMA National Flood Hazard L
 - Probability .01
- Category 5 Maximum of Maximums (MOM) - NOAA National Storm Maps, SLOSH Model.
 - Probability .001

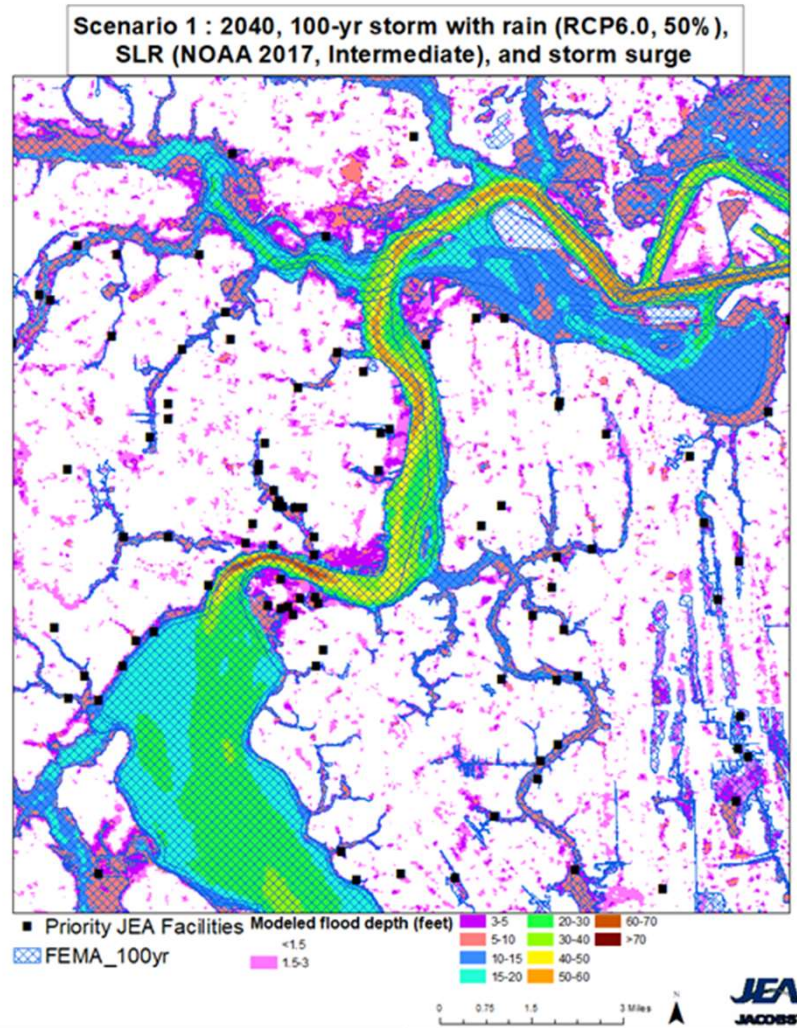
Hazard Grids intersected to create a combined hazard grid:

			0.1	0.1
0.1	0.1	0.1	0.01	0.01
0.01	0.01	0.01	0.001	0.01
0.001	0.001	0.001	0.001	0.001
0	0	0	0.001	0
			0	0

USACE

- SACS Tier 1 Risk Analysis
- Infrastructure density
- Population density
- Env and Cultural assets
- Vulnerable populations
- Sea level rise (3ft)
- 100-yr storm event
- 10-yr surge event





JEA

- JEA Resiliency Analysis
- JEA assets
- Sea Level Rise (1-6ft)
- Future rainfall projections
- Future Surge Modeling
- St Johns River

A Venn diagram with three overlapping circles. The top-left circle is light blue and labeled 'Northeast Florida Regional Council'. The top-right circle is dark blue and labeled 'JEA'. The bottom circle is light blue and labeled 'USACE'. The circles overlap in the center and at the intersections of two circles.

Northeast Florida Regional Council

- Regional Resilience Exposure GIS Tool (R2ET)
- Vulnerable populations
- Env and Cultural assets
- Sea Level Rise (1-6ft)
- 10 to 100-yr storm events
- Hurricane-based surge events
- St Johns River

JEA

- JEA Resiliency Analysis
- JEA assets
- Sea Level Rise (1-6ft)
- Future rainfall projections
- Future Surge Modeling
- St Johns River

USACE

- SACS Tier 1 Risk Analysis
- Infrastructure density
- Population density
- Env and Cultural assets
- Vulnerable populations
- Sea level rise (3ft)
- 100-yr storm event
- 10-yr surge event

The diagram consists of three overlapping circles. The top-left circle is light blue and contains information about the Northeast Florida Regional Council. The top-right circle is dark blue and contains information about JEA. The bottom circle is light blue and contains information about USACE SACS Tier 1. The circles overlap in the center, indicating shared information.

Northeast Florida Regional Council

- Regional Resilience Exposure GIS Tool (R2ET)
- Vulnerable populations
- Env and Cultural assets
- Sea Level Rise (1-6ft)
- 10 to 100-yr storm events
- Hurricane-based surge events
- St Johns River

JEA

- JEA Resiliency Analysis
- JEA assets
- Sea Level Rise (1-6ft)
- Future rainfall projections
- Future Surge Modeling
- St Johns River

USACE SACS Tier 1

- SACS Tier 1 Risk Analysis
- Infrastructure density
- Population density
- Env and Cultural assets
- Vulnerable populations
- Sea level rise (3ft)
- 100-yr storm event
- 10-yr surge event

Northeast Florida Regional Council

- Regional Resilience Exposure
GIS Tool (R2ET)
- Vulnerable populations
- Env and Cultural assets
- Sea Level Rise (1-6ft)
- 10 to 100-yr storm event
- Hurricane-based surge event
- St Johns River

City of Jacksonville

- Sea Level Rise (1-6ft)
- Vulnerable Populations
- Env and Cultural Assets
- Population Density
- Infrastructure Density
- Future Rainfall Projections
- Future Surge Modeling

JEA

- JEA Resiliency Analysis
- JEA assets
- Sea Level Rise (1-6ft)
- Future rainfall projections
- Future Surge Modeling
- St Johns River

- Sea level rise (3ft)
- 100-yr storm event
- 10-yr surge event

Northeast Florida Regional Council

- Regional Resilience Exposure
GIS Tool (R2ET)
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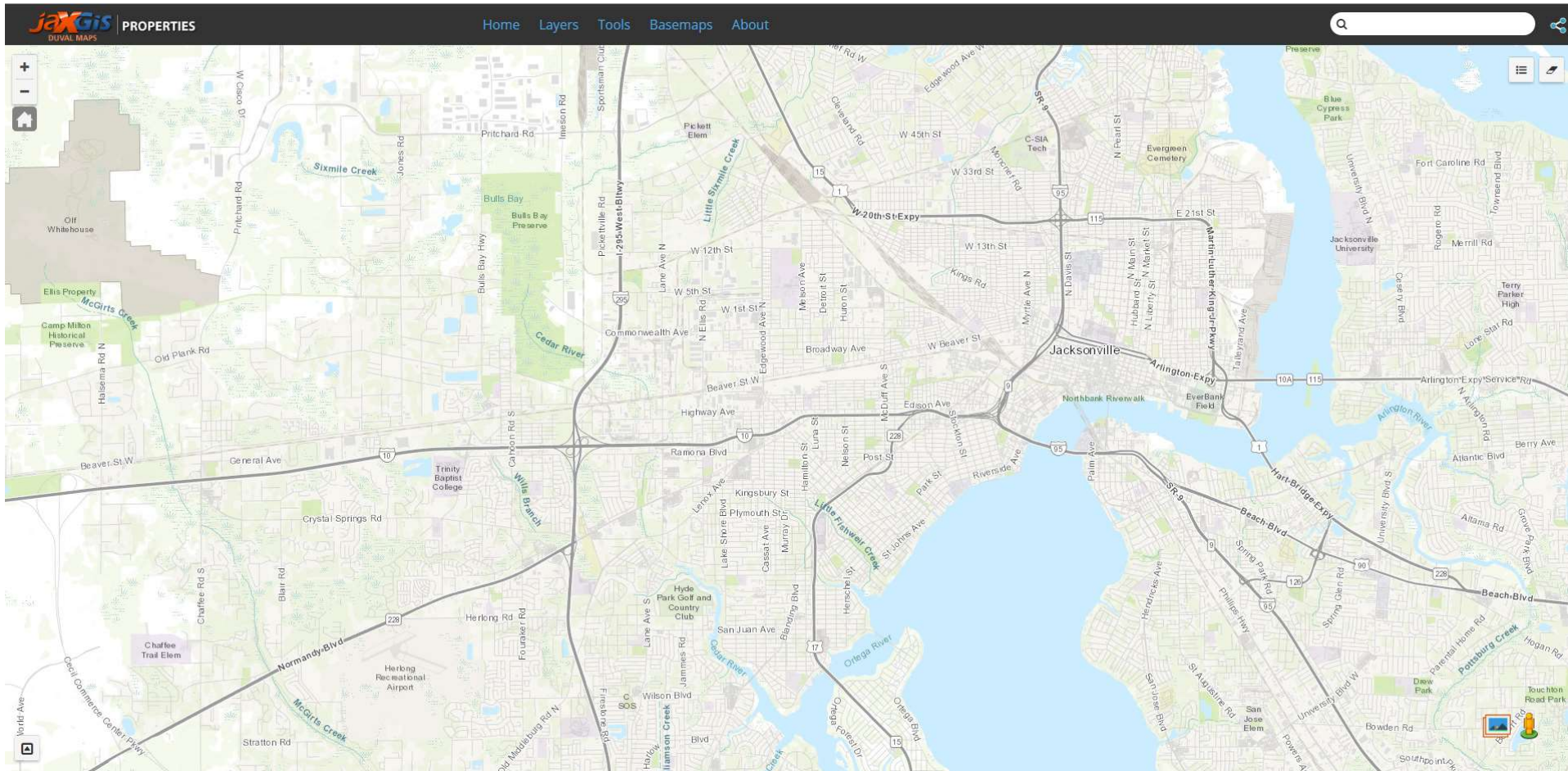
City of Jacksonville

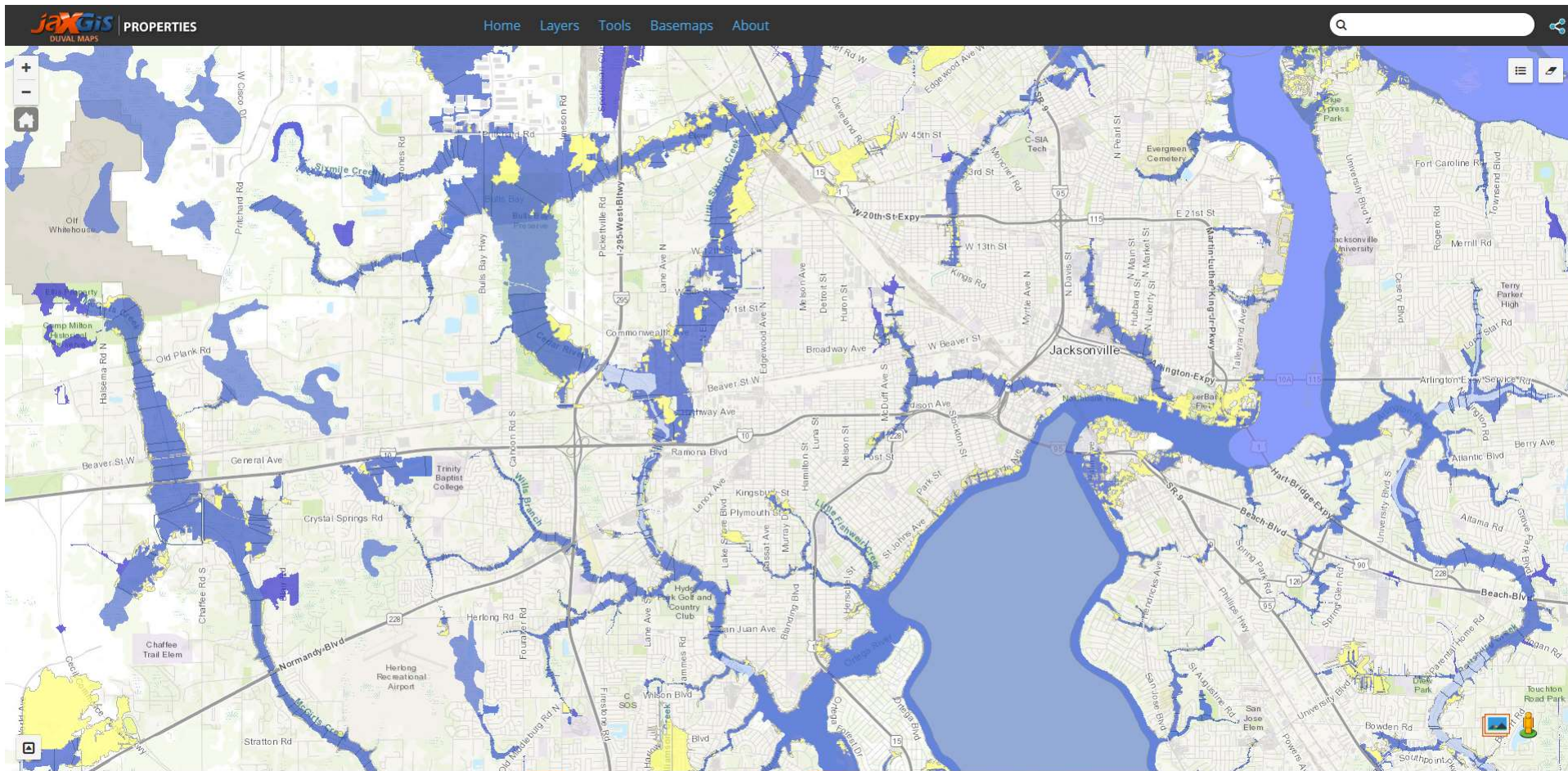
- Sea Level Rise (1-6ft)
- Vulnerable Populations
- Env and Cultural Assets
- Population Density
- Infrastructure Density
- Future Rainfall Projections
- Future Surge Modeling
- + **Tributary H&H Modeling**
- + **Focus on COJ Infrastructure**

JEA

- JEA Resiliency Analysis
- JEA assets
- Sea Level Rise (1-6ft)
- Future rainfall projections
- Future Surge Modeling
- St Johns River

- Sea Level Rise (3ft)
- 100-yr storm event
- 10-yr surge event





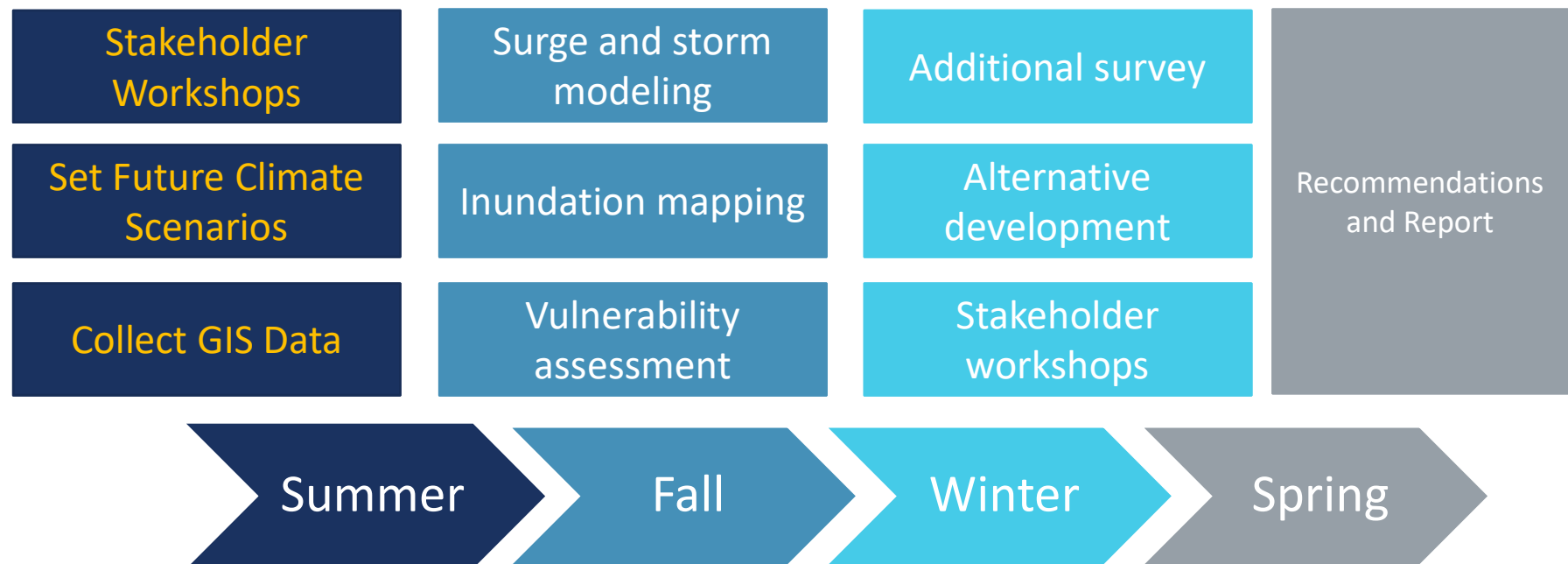
STORM RESILIENCY & HARDENING EFFORTS

RESULTS OF THE RESILIENCY STUDY

- Establish critical elevations for vulnerable infrastructure
- Develop inundation maps to see areas that are at risk in 2040 and 2070
- Potential CIP Projects:
 - Raise roadways and evacuation routes
 - Increased outfall sizes
 - Increase Stormwater Management Facility “Pond” size
 - Raising bulkheads
 - Green Infrastructure
 - Relocations and buy-outs
 - Land use policy changes
 - Stormwater/flood policy changes
 - Updated design standards for future conditions

STORM RESILIENCY & HARDENING EFFORTS

STATUS



DEPARTMENT OF PUBLIC WORKS

SUMMARY

- **Maintain the City's Existing Infrastructure**
 - Operations & Maintenance
 - DSR...Bulkhead...Bridges
- **Determine appropriate “New” Design Standards**
 - Storm Resiliency & Hardening Study
- **Identify Critical Infrastructure**
 - Storm Resiliency & Hardening Study
- **Prioritize Capital Improvements Projects**
 - Storm Resiliency & Hardening Study
- **Implement Prioritized Capital Improvement Plan**



Department of Public Works CIP Resilience Priorities

Thank You

City Council Resiliency Subcommittee – Infrastructure &
Continuity of Operations for Essential Services
November 13, 2020