



## **Task Force on Consolidated Government**

---

Jacksonville City Council

Council Member Lori Boyer, Chair

May 1, 2014

### **MEETING SCHEDULE**

- 9:00-9:05**      **Welcome**  
*Wyman Duggan, Vice-Chair*
- 9:05-10:15**    **Continue Review of Governance & Mission Committee  
Recommendations from Previous Meeting**  
*Damian Cook, Task Force Administrator*
- 10:15-10:45**   **Review of Neighborhoods & Planning Committee's  
Recommendations Regarding the St. John's River**  
*Shannon Blankinship, Committee Member*
- 10:45-11:15**   **Review of Governance & Mission Committee Recommendations  
Regarding Term Limits**  
*Damian Cook, Task Force Administrator*  
*Mr. Harry Reagan, Former Jacksonville City Council Member*
- 11:15-11:45**   **Continue Review of Neighborhoods & Planning Committee's  
Recommendations Regarding the St. John's River**  
*Shannon Blankinship, Committee Member*
- 11:45-12:00**   **Public Comment**
- 12:00**            **Adjourn**

Next meeting:

**Thursday, May 8, 2014, 9 a.m.**  
Council Chamber, 1<sup>st</sup> Floor, City Hall

**Undecided Issues:**

1. Capital Improvement Process
2. Budget – Ordinance Code Change #1 (Zero-based Budgeting)

**New Issues to Review:**

1. Taxation and Provision of Services in Municipal Service District 1
2. Collective Bargaining Language in Article 19 of the City Charter
3. Minority Contracting

**Issues Not Completed During Committee Process**

1. Alternative Revenue Sources/Grants
2. Civil Service/High Quality Workforce
3. Long-range Planning within the City



## **Task Force on Consolidated Government**

---

Jacksonville City Council  
Council Member Lori Boyer, Chair

May 1, 2014

### **MEETING MATERIALS**

#### **Continue Review of Governance & Mission Committee Recommendations from Previous Meeting**

#### **Form of Government**

**City Manager/Chief Administrative Officer/Chief Financial Officer**

*No Recommendation:*

1. The Committee makes no recommendation regarding the use of a City Manager independent of the Mayor, in light of the recommended Charter amendment requiring a Chief Administrative Officer.
2. The Committee makes no recommendation requiring the Mayor to fill the Chief Administrative Officer and department head positions within a certain time period.

#### **Independent Authorities**

*Recommendation of No Change*

1. The Committee makes a recommendation of no change regarding the numbers and selection processes for Board members to insure Board members are accountable to the public and to City government for their decisions.
2. The Committee makes a recommendation of no change regarding the missions of each authority whether they clearly define how they are integrated with the greater mission of the City.
3. The Committee makes a recommendation of no change regarding how development activities, or ancillary business enterprise activities, of the authorities impact City tax

rolls and private business opportunities, or whether they should be restricted in any way or require some approval?

4. The Committee makes a recommendation of no change regarding the City's budget review process with respect to the authorities?
5. The Committee makes a recommendation of no change regarding the accountability of the independent authorities' board members to the City and the authority on which they serve.
6. The Committee makes a recommendation of no change regarding JEA being split into two authorities, one for electric utility and the other for sewer and water.

### **Police & Fire Pension Fund Board**

#### *No Recommendation*

1. The Committee makes no recommendation regarding the Police and Fire Pension Fund ~~or its board~~. The Committee ~~discussed the pension issues and~~ believed the Pension Reform Task Force was taking a much closer look at the pension issues and if given the opportunity they would review their recommendations to see if they had effects on the issues this committee has been tasked with but would otherwise not address the issue.

### **Inter-local Agreements with the Beaches & Baldwin**

#### *Recommendation of No Change*

1. The Ordinance Code should be amended to require regular training of appropriate staff of City departments on the inter-local agreements and what services the City is to provide as a result of these agreement.

#### *Recommendation of No Change*

1. The Committee makes a recommendation of no change regarding the inter-local agreements between the City of Jacksonville and the Cities of Atlantic Beach, Neptune Beach, Jacksonville Beach, and the Township of Baldwin. The full Task Force heard during public comment that the Beaches and Baldwin are content with the agreements as they are structured now. The Committee decided they would not address these agreements given the lack of issues and lack of complaints regarding them.

## **City Charter**

### *Charter Amendments*

1. The Charter should be amended to require all ordinances except those required for the annual budget shall be codified in the City's published ordinance code.
2. The Charter should be amended to require a vote of thirteen (13) council members to waive the ordinance code.
3. The Charter should be amended to include the Florida legislature as an option for amending sections of the Charter with cannot be amended through ordinance. This recommendation expresses how the law is currently.

## **Strategic Planning Commission**

*[See other handouts for recommendations and Charter language]*

## **Form of Government**

### **City Council**

#### *Charter Amendments:*

1. The Charter should be amended to increase the term limits of City Council Members to three consecutive four-year terms.

#### *Council Rules Change:*

1. The Council Rules should be amended to state that the Council President's term shall begin on January 1 if the City Council elections are moved to the fall.

### **Mayor**

#### *Charter Amendments:*

1. The Charter should be amended to increase the term limits of the Mayor to three consecutive four-year terms.

## **Review of Neighborhoods & Planning Committee's Recommendations Regarding the St. John's River**

### **St. John's River**

#### *Ordinance Code Change:*

1. The City Council should pass an ordinance creating an "all county" riverfront zoning overlay to provide guidelines for waterfront development which incorporates both criteria for public access and riverfront design. The zoning overlay should be administered by the city's Planning Department with input from the Jacksonville Waterways Commission. The zoning overlay should:
  - Extend at least 500' feet from the river's edge and be made a part of the City's Comprehensive Land Use Plan;
  - Increase the amount of permanently set-aside general public access spaces;
  - Identify the transportation needs (pedestrian, bicycle, and vehicular) for those public access areas;
  - Determine setbacks for distance from the river greater than currently required;
  - Provide provisions to protect, preserve, and encourage recreational water dependent activities;
  - Outline design elements that respect the natural environment in harmony with their riverfront surroundings (via landscape architecture and amenities);
  - Incorporate restrictions provided in the Manatee Protection Plan as a basis for identifying critical riverfront issues;
  - Coordinate with existing zoning overlays; and
  - Coordinate with existing land use development plans and orders.
2. The City Council should pass an ordinance changing the make up of the Waterways Commission by removing the Planning Director or designee and the Director of the Northeast Florida Regional Council or designee, and adding a member of the Planning Commission and a member of the Environmental Protection Board.
3. The City Council should pass an ordinance amending the Waterways Commission Ordinance Code authorizing chapter and the Zoning Code chapter to add review of water-related land uses as a power and duty of the Waterways Commission.
4. The City Council should pass an ordinance directing the Downtown Investment Authority to implement the "Celebrating the River" downtown master plan, particularly the elements that affect the St. Johns River and its tributaries, so as to revitalize McCoy's and Hogan's Creeks, provide critical links to downtown's "Emerald Necklace", and expand the amount and type of public access and recreational opportunities available along the river system.
5. The City Council should pass an ordinance amending the powers and duties of the Environmental Protection Board to include the publication and distribution of an annual report on water quality within Duval County, including both drinking water and

- groundwater quality. This information should be provided in a usable and relevant format, on an annual basis, and be organized by Neighborhood Council districts.
6. The City Council should pass an ordinance amending the powers and duties of the Environmental Protection Board to include providing data on incidents of chemical spills, water pollution, groundwater contamination, and other relevant health hazards received by the Environmental Quality Division to residents in a timely and efficient manner enough manner for residents to protect themselves.
  7. The City Council should pass an ordinance specifically charging the Waterways Commission to coordinate with local non-profits and other agencies, for the purpose of creating a training program for Neighborhood Councils, and the public, on ways in which residents can protect and enhance the vitality of the St. John's river. This ordinance should be in accordance with Sec. 95.106(d) of the Ordinance Code, which requires the Jacksonville Waterways Commission "to act as a coordinating agency for programs and activities affecting the improvement, development and protection of the St. Johns River and all tidal waters in Duval County."