



Task Force on Consolidated Government

Jacksonville City Council

Council Member Lori Boyer, Chair

April 3, 2014

MEETING SCHEDULE

- 9:00-9:05** **Welcome**
Lori Boyer, Chair
- 9:05-9:20** **Review Undecided Recommendations from March 27th Meeting**
1. *Central Service Ordinance Code Change #5*
2. *Central Service Ordinance Code Change #6*
3. *Central Service Recommendation #1*
- 9:20-12:00** **Continue Review of Recommendations from Organization & Operations Committee**
Elaine Brown, Committee Chair
- 12:00** **Adjourn**

Next meeting:

Thursday, April 10, 2014, 9 a.m.
Council Chamber, 1st Floor, City Hall

New Issues to Review:

1. Taxation and Provision of Services in Municipal Service District 1
2. Collective Bargaining Language in Article 19 of the City Charter
3. Minority Contracting

Issues Not Completed During Committee Process

1. Alternative Revenue Sources/Grants
2. Civil Service/High Quality Workforce
3. Long-range Planning within the City





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UNDECIDED RECOMMENDATIONS FROM MARCH 20TH MEETING

Central Services

Ordinance Code Changes:

5. The City Council should pass an ordinance removing and eliminating unfunded pension liability, in excess of normal costs, from internal service charges to enterprise funds and the independent authorities.
6. The City Council should pass an ordinance requiring the annual City budget include departmental line items for each department that provides a central service to using agencies, reflecting the budgeted expense for each using agency. The budgeted expense shall include segregated line items for direct and indirect costs. Normal employee pension and other employee benefit costs shall be included in the indirect cost line items; however, unfunded pension liability costs shall not be included. Unfunded pension liability costs shall be identified and budgeted in a separate non-departmental line item in the General Fund.
7. The City Council should pass an ordinance, in accordance with Sec. 21 of the Ordinance Code, allowing and instructing the Mayor to develop a plan for the privatization of departmental functions, for the purpose of finding cost savings and increased quality of services. The plan should begin with lesser essential functions and work towards more essential functions of government.

Recommendation:

1. [To meet the requirements of Sec. 21.302 (c) of the Ordinance Code, that the mayor submit any plan for privatization to the City Council, this recommendation has been amended to be a recommendation for an Ordinance Code change and is now Ord. Code Change #7]

CONTINUE REVIEW OF RECOMMENDATIONS FROM ORGANIZATION & OPERATIONS COMMITTEE

Budget

Charter Amendment:

- Approved**
1. The City Council should pass an ordinance amending the Charter of the City to require the same number of votes, thirteen (13), to override the budgetary line item veto of the Mayor, as is required to override any other veto of the Mayor.

Ordinance Code Changes:

- Sent Back to Committee**
1. The City Council should pass an ordinance requiring, outside of the budget process, one item and expense from a zero base without any carry-over assumptions of service levels, personnel, programs or resources from the prior year. A report should be written outline the items in the department's budget and the justification for the expenditures. This report should be given to the City Council. This process should continue for one department each year until all departments have completed the process. Once all departments have completed the process, it should begin again and continue into perpetuity. The City Council should consider hiring a third party to conduct the reviews so the staff of the departments can continue to focus on their job responsibilities during the review.
 2. The City Council should pass an ordinance requiring the Mayor to certify, in the quarterly financial statements, that the employee caps are accurate and comply with the City Council's appropriation and employee cap allocation for each Department of the City.
 3. The City Council should pass an ordinance requiring the Police and Fire Pension Fund establish their expected investment rate of return by March 1st of each year.

Employee Health

Ordinance Code Change:

- Star**
1. The City of Jacksonville should pass an ordinance instructing and authorizing the Mayor to contract with a third party vendor, by a Request for Proposal or otherwise, to staff and operate a network of primary care clinics for use by City of Jacksonville employees, employees of the school board, and employees of the independent authorities.

Public Health

Council Rules Change

1. The City Council should amend its rules to allow the Director of the Department of Health in Duval County to serve as an “ex officio”, non-voting member of the Council’s Public Health and Safety Committee.

Ordinance Code Change:

1. The City Council should create by ordinance a task force for the purpose of developing a more comprehensive plan for public health initiatives. The task force should begin by reviewing the legal and moral requirements of the City to provide public health services to its citizens, including but not limited to environmental health services, communicable disease control services, and primary indigent health care. This task force should specifically review the feasibility of the following suggested recommendations from the Task Force on Consolidated Government:
 - a. How can the Department of Health in Duval County be incorporated into City planning and the regular activities of the City so as to create a more coordinated effort between the City and the Health Dept.?
 - i. Should a requirement that the Director of the Health Department be consulted be added to the Inter-Governmental Relations Element of the Comp Plan?
 - b. Should there be created a funding formula that is insulated from political influence and will meet the current and future public health needs, including indigent care, of the City?
 - c. Could medical clinics established for City employees be used to meet the primary indigent health care responsibilities of the city?
 - i. Should the City’s primary indigent health care services include dental care?
 - d. Should the City Council support legislation to change indigent care tax laws allowing consolidated counties to levy a tax for indigent care if they so choose? As the only consolidated city/county government in the state, Jacksonville is the only jurisdiction prohibited from levying such an indigent care tax.
 - e. Should the City include public health goals as part of the City’s Comprehensive Plan?

Special Taxing Districts

Recommendation for No Change:

1. The committee has reviewed the issue of special taxing districts and concluded that their use is a specific act of deconsolidation and runs contrary to the intent of City Charter. While this does not mean there is no use for special taxing districts, the creation of one should be done with caution and other means of maintaining the authority of the City Council and the Mayor should be attempted first. Special taxing districts create a slippery slope effect. The creation of one will lead to the push for the creation of others, all likely legitimate, but at the cost of our consolidated form of government and will dilute the authority of the City Council to establish the City Budget and financial priorities, among others.

Jacksonville Public Library

Ordinance Code Change:

1. The City Council should pass an ordinance providing that revenue generated by the Jacksonville Public Library from the collection of fines and fees should be retained by the Library.

Boards & Commissions

Ordinance Code Change:

1. The City Council should pass by ordinance, and the Mayor should create by executive order, a procedure for review of the continued need for and usefulness of each of the boards and commissions, created by executive order and ordinance, every 4 years.

Council Rules Change:

1. The council should amend its rules to require that legislation regarding appointments to boards and shall be coded in the bill title to provide basic information about the board, including whether such board or commission is advisory vs. has substantive power, who has the power to appoint members to the board or commission, number and category of board vacancies, and any other information the council deems necessary.